

ZONING CODE UPDATE CITY OF WHITE BEAR LAKE COMMUNITY ADVISORY COMMITTEE #3 FEBRUARY 5, 2024





Real People. Real Solutions.

CODAMETRICS FROM PLANS TO PLACES

duncan associates

AGENDA

1. WELCOME AND INTRODUCTIONS

2. MEETING PURPOSE AND OVERVIEW (5 MIN)

- a. Prior CAC meeting summary
- **b. Project schedule and milestones**
- c. Objectives for today's meeting
- 3. DIRECTIONS REPORT OVERVIEW (15 MIN)
 - a. Overview of place type approach
 - b. Priority areas for updates
- 4. PLACE TYPE APPROACH (5 MIN)
 - a. Approach to zoning using place types
 - b. Connection to comprehensive plan
- 5. PLACE TYPES DISCUSSION (45 MIN)
 - a. Planning for public engagement
 - b. Schedule for future CAC meetings
- 6. ZONING CODE NEXT STEPS (10 MIN)
 - a. Next steps using place types in code update process
 - b. Key discussion items: design and height
- 7. PUBLIC OUTREACH AND NEXT STEPS (10 MIN)
 - a. Planning for public engagement
 - **b.** Schedule for future CAC meetings

PURPOSE AND OVERVIEW

Prior CAC meeting summary

Project schedule and milestones

Objectives for today's meeting

	2023				2024												2025
TASKS	SEP	ОСТ	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	ОСТ	NOV	DEC	JAN
1 Discovery and Directions	0			0		x				•	•						
2 Initial Draft Update																	
3 Public Review Draft																	
4 Adoption																	

WHAT WE HAVE HEARD SO FAR

Protect and Grow White Bear Lake – protect downtown and reconnect with the community's historical development pattern

Protect Established Neighborhoods – create appropriate transitions between new development and existing neighborhoods.

Respect Context – New infill redevelopment should fit in the context of the area which it is located.

Economic Development – The city's economic development goals should help inform the zoning update but growth needs to be thoughtful and in context.

Increase Housing Choice and Ownership Opportunities - Ensure that zoning allows for a broad range of housing types for all ages, incomes and lifestyles.

Enhance and Expand Place-Base Zoning. Modernize the downtown place-based zoning standards and apply them to other targeted areas of the community.

Enhance Clarity, Usability and Predictability – The code should be easy to navigate for all users.

Make Procedures Clear – Processes should be streamlined and procedures

Rethink Parking – Outdated parking requirements can be a barrier to private investment. The zoning code should include modernize parking requirements

Promote Sustainability – The code should include standards that protect and sustain White Bear Lake and promote pedestrian and bicycle use.

Strive for Balance – Seek to balance the need for reinvestment, modernization and growth with preserving what is special about White Bear Lake.

Manage Auto-Oriented Uses – Drive-throughs and other auto-oriented uses that detracts from the character of downtown and existing neighborhoods should be addressed through zoning.

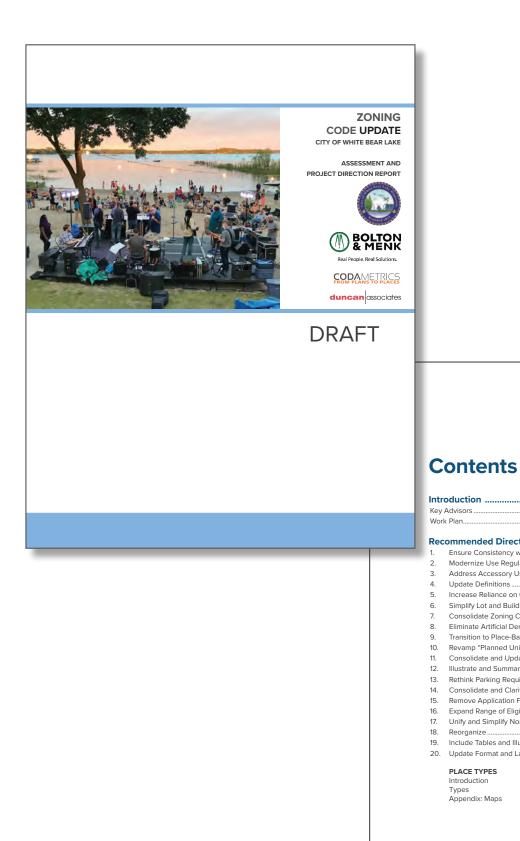
Reduce the Need for Variances – Nonconforming properties should be reclaimed for productive use and other frequent variance requests should be examined for possible adjustment.

Arts and Culture – Art, culture and community events are defining characteristics of White Bear Lake. The zoning code should include a new Arts District designation.

TONIGHT

Direction Report Overview

- -Broadly framed ideas
- -Initial recommendations

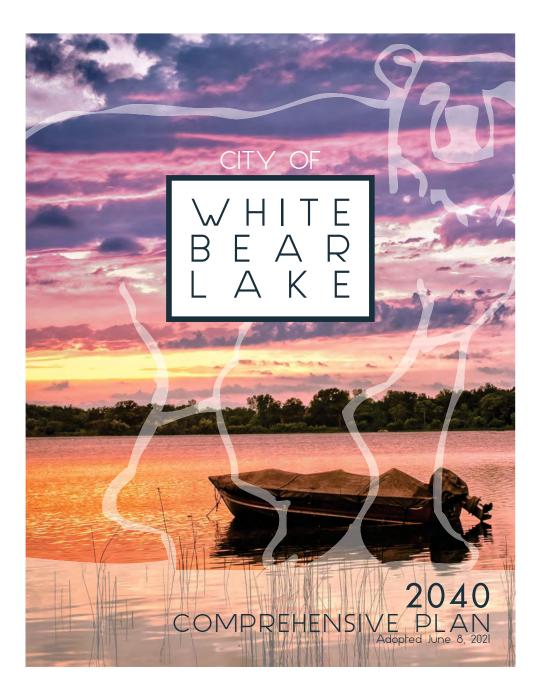


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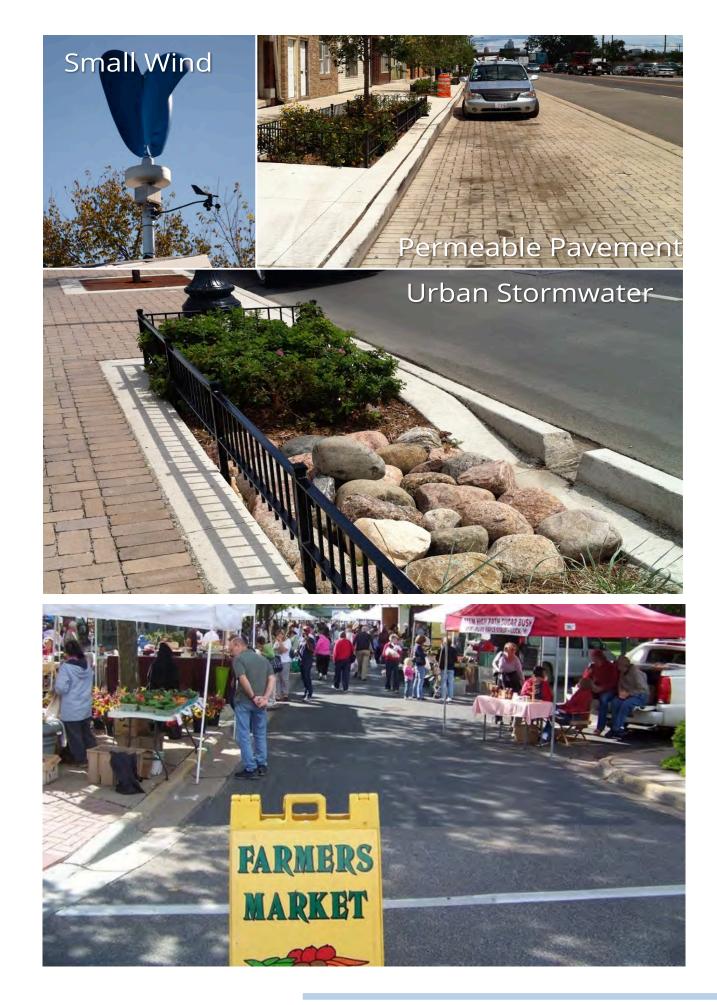
Land Use

- Zoning to reflect FLU designations
- Redevelopment focus near public investments
- Walkable mixed-use development
 patterns



Natural Resources and Sustainability

- Renewable energy
- Green infrastructure
- Urban agriculture
- Natural resource protection

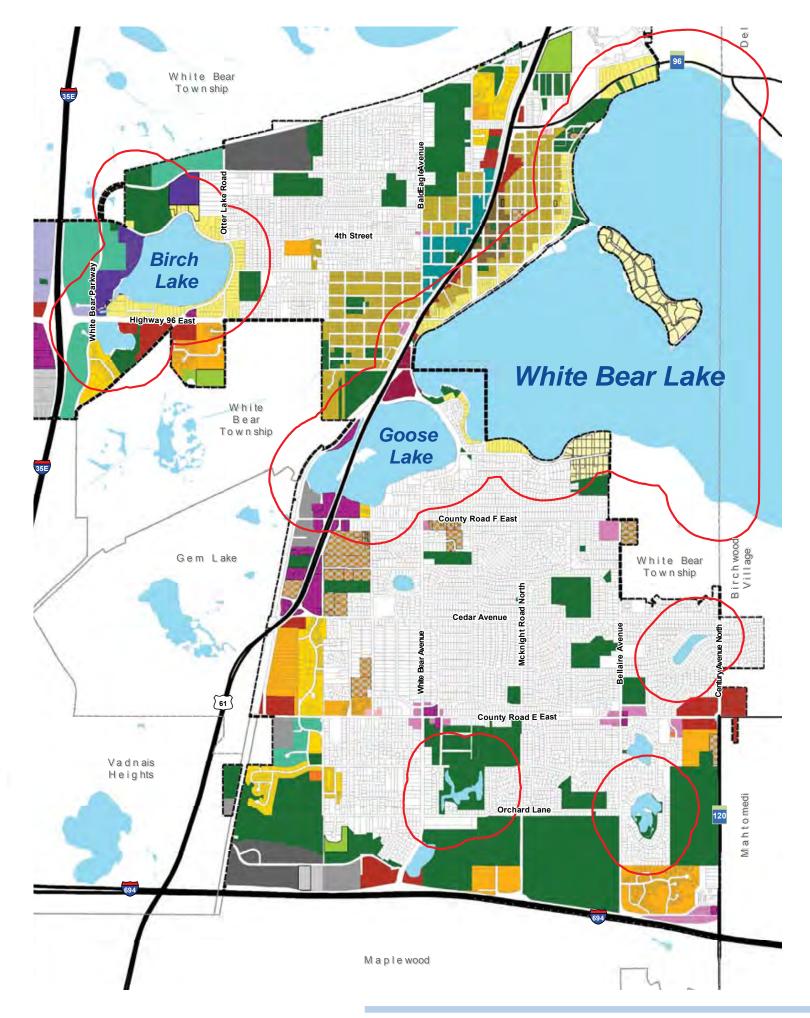


Housing

- Higher density housing in appropriate locations
- Housing as part of mixed-use developments
- Support for affordable housing
- Broader palette of housing types

Zoning for single-unit detached houses

- R1-I: Low Density Single Family Island 1 acre
- R1-S: Low Density Single Family Shoreland 1 acre
- R-2: Single Family Residential 1/3 acre
- R-3: Single Family Residential 1/4 acre



- Modernize use regulations
- Address accessory uses/structures

USE CATEGORY									יום	ST	RLC	TS									
										511											
Specific Use Type														N1, N2, N3, N4, N5		NX2a					Reference
Specific Ose Type	A	DX1	DX2	DXR	MX1	MX2	MX3	RX1	RX2	č	EX	1	12	N1, N2,	NX1	NX2, N)	NX3	ΜN	P1	P2	
RESIDENTIAL																					
Household Living																					
1 household (per lot)		•	۲	٠	۲	•	•	٠	٠	•	-	-	-		٠		٠	٠	-	-	<u>3.3.1</u>
2 households (per lot)	-	•	۲	٠	•	•	•	٠		•	-	-	-	2	•	٠	٠	-	-	-	<u>3.3.1</u>
3 to 4 households (per lot)	-	•	•	٠	•	•	•	•	•	•	-	-	-	4	•	•	•	-	-	-	
5 to 8 households (per lot)	-	•	•	•	•	•	•	•	•	•	-	-	-	-	•	•	•	-	_	-	3.3.1
9 or more households (per lot)	-	•	•	•	•	•	•	•	•	•	-	-	-	-	-	•	•	-	-	-	3.3.1
Mobile home park	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	•*	-	-	<u>3.3.1</u>
Group Living																					
Assisted living facility	-	•	٠	٠	٠		٠	٠	٠	٠	-	-	-	-	-		٠	-	-	-	<u>3.3.2</u>
Correctional placement residence	-	0*	•	0*	•	0*	_*	•	*	0*	-	-	-	-	-	•	•	-	-	-	<u>3.3.2</u>
Family home	•*	•*	•*	•*	•*	•*	•*	•*	•*	•*	-	-	-	•*	•*	•*	•*	•*	-	-	<u>3.3.1</u>
Fraternity or sorority	-	•	۲	٠	۲	•	•	٠	٠	•	-	-	-	-	-	٠	٠	-	-	-	<u>3.3.2</u>
Group residence, supervised	•*	•*	•*	•*	•*	•*	•*	•*	•*	•*	-	-	-	-	-	•*	•*	-	-	-	<u>3.3.2</u>
Shelter, temporary	-	•*	•*	•*	•*	•*	•*	•*	•*	•*	-	-	-	-	-	•*	•*	-	-	-	<u>3.3.2</u>
Group living not otherwise classified	-										-	-	-	-	-			-	-	-	<u>3.3.2</u>
PUBLIC, CIVIC AND INS	τιτι	JTI	0 N	IAL																	
Airport	-	-	-	-	-	-	-	-	-	-	-	٠	٠	-	-	-	-	-	-	٠	<u>3.4.1</u>
College or University	-	•	٠	٠	-	-	-	٠	٠	٠	٠	-	-	-	-	-	-	-	-	٠	<u>3.4.2</u>
Fraternal Organization	-	•	ullet	٠	●	•	•	٠	٠	•	٠	٠		-	-	-	-	-	-	٠	<u>3.4.3</u>
Hospital	-	•	٠	٠	-	-	-	٠	٠	٠	٠	٠	٠	-	-	-	-	-	-	٠	<u>3.4.4</u>
Library or Cultural Exhibit	-	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	-	-			-	-	٠	<u>3.4.5</u>
Parks and Recreation	•	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠		٠	٠	٠	٠	٠	٠	<u>3.4.6</u>
Postal Service	-	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	-	-	-	-	-	-	٠	<u>3.4.7</u>
Religious Assembly	-	٠	٠	٠		٠	٠		٠	٠	٠	-	-	-	-			-	-	٠	<u>3.4.8</u>
Safety Service	•	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	٠	-	-	-	-	-	-	٠	<u>3.4.9</u>
School	-		٠		٠			٠	٠		٠		٠	-	-	-	-	-	-		<u>3.4.10</u>
Utilities and Public Service Facilitie	es	_																_			
Minor	•	٠	٠	٠	٠	٠	٠	•	٠	٠	٠	٠	٠	•	٠	٠	•	٠	٠	٠	<u>3.4.11</u>
Major																					<u>3.4.11</u>
COMMERCIAL																					
Adult Entertainment	-	-	-	-	-	-	•*	-	-	-	-	-		-	-	-	-	-	-	-	<u>3.5.1</u>
Animal Service		_		_						_		_						_		_	
Boarding	•	-	-	-	-	-	•	-	-	٠	٠	•	•	-	-	-	-	-	-	-	<u>3.5.2</u>
Grooming	•				٠		٠	•	٠				٠	-	-	-	-	-	-	-	<u>3.5.2</u>

USE CATEGORY				_		_		_	וע	511	KIC	TS				_					
Use Subcategory Specific Use Type														N3, N4, N5		NX2a					Reference
Specific OSE Type	A	DX1	DX2	DXR	MX1	MX2	MX3	RX1	RX2	ð	EX	1	12	N1, N2,	NX1	NX2, N)	NX3	MN	P1	P2	
Stable	٠	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Veterinary	٠	٠	٠	٠		٠	٠	٠	٠	٠				-	-	-	-	-	-	-	3.5.2
Assembly and Entertainment																					
Small	-		٠	•			٠		٠			-	-	-	-			-	-		3.4.
Large	-	٠	٠	٠	-	٠	٠	-	٠	٠		-	-	-	-	-		-	-		3.4.
Broadcast or Recording Studio	-	٠	٠	-	-	•	٠	-	٠	٠			•	-	-	-	-	-	-		3.5.4
Business or Trade School	-	٠	•	•	•	•		•		•			•	-	-	-	-	-	-	-	3.5.
Commercial Service		-																			
Consumer Maintenance and Repair	-	•		•		•		•		•		-	-	-	-	-	-	-	-	-	3.5.
Personal Service	-	•	•	•		•		•		•	•	-	-	-	-	-	-	-	-	-	3.5.
Studio or Instructional Service	-	•	•	•		•		•		•	•		•	-	-	-	-	-	-	-	3.5.
Day Care	-	•		•		•		•		•	•	-	-	-	-	-	-	-	-	-	3.5.
Day Services, Adult	-	•		•		•		•		•	•	-	-	-	-	-	-	-	-	-	3.5.
Eating and Drinking Places																					
Restaurant	-	•		•		•		•		•		-	-	-	-	-	-	-	-	-	3.5.
Bar	-	0*	0*	0*	-	0*	0*	-	-	0*	*	-	_	-	-	-	-	-	-	-	3.5.
Financial Service (except as below)	-	٠	٠	٠	٠	٠	٠	٠	٠	٠		-	-	-	-	-	-	-	-	-	3.5.1
Check Cashing	-	-	-	-	-	-		-	-	•	-	-	-	-	-	-	-	-	-	-	3.5.1
Pawnshop	-	-	-	-	-	-		-	-	•	-	-	-	-	-	-	-	-	-	-	3.5.1
Delayed Deposit Service	-	-	-	-	-	-		-	-	•	-	-	-	-	-	-	-	-	-	-	3.5.1
Bail Bonds	-	-	-	-	-	-		-	-	•	-	-	-	-	-	-	-	-	-	-	3.5.1
Funeral or Mortuary Service	-	-	-	-	-	-	-	•	-	•	•		•	-	-	-	-	-	-	-	3.5.1
Lodging																					
Bed & Breakfast	0	0		0				0			-	-	-	0				-	-	-	3.5.1
Hotel/Motel	-	٠	•	•	-	•		•		•		-	-	-	-	-	-	-	-	-	3.5.1
Short-Term Rental											-	-	-					-	-	-	3.5.1
Office																					
Business or Professional	-	•		•	•	•		•		•				-	-	-	-	-	-		<u>3.5.1</u>
Medical	-	٠	•	•	•	•	٠	•	•	•	•	-	-	-	-	-	-	-	-	•	3.5.1
Parking, Non-accessory	-	0*	0*	0*	0*	0*	0*	0*	0*	0*	*	•	•	-	-	-	-	-	0*	0*	3.5.1
Retail Sales																					
Limited	-	•		•		•		•		•	-	-	-	-	-	-	-	-	-	-	3.5.1
General	-	•	٠	•	-	•	٠	-	-	•	-	-	-	-	-	-	-	-	-	-	3.5.1
Large-Format	-			-	-	-	_	-	-	•	-	-	_	-	-	-	-	-	-	-	3.5.1

KEY: •=permitted by right | •=permitted on upper floors only | ○=requires conditional use approval | *supplemental use regulations apply | -=prohibited @=permitted by right where district includes "-2" extension | @=permitted by right where district includes "-4" extension

2=permitted by right where district includes "-2" extension | 4=permitted by right where district includes "-4" extension

- Use objective standards; not recommended or encouraged features
- Simplify lot and building regulations
- Consolidate zoning
 classifications

Existing Zoning Districts

RESIDENTIAL (10)	INDUSTRIAL(2)
R-1I, Low density single family	I-1, Limited industry
R-1S, Low density single family	I-2, General Industry
R-2, Single family	SPECIAL PURPOSE (8
R-3, Single family	O, Open space conser
R-4, Two family	PZ, Performance
R-5, Medium density	PZ-R, Performance res
R-6, Medium density	PUD, Planned unit dev
R-7, High density	DBD, Diversified busin
R-B, Residential-business	DCB, Diversified centr
R-MH, Mobile home park	LVMU, Lake village mix
R-MH, Mobile home park BUSINESS/COMMERCIAL (7)	LVMU, Lake village mix P, Public facilities
BUSINESS/COMMERCIAL (7)	P, Public facilities
BUSINESS/COMMERCIAL (7) B-1, Neighborhood business	P, Public facilities OVERLAYS (3)
BUSINESS/COMMERCIAL (7) B-1, Neighborhood business B-2, Limited Business	P, Public facilities OVERLAYS (3) S, Shoreland
BUSINESS/COMMERCIAL (7) B-1, Neighborhood business B-2, Limited Business B-3, Auto-oriented business	P, Public facilities OVERLAYS (3) S, Shoreland FP, Floodplain
BUSINESS/COMMERCIAL (7) B-1, Neighborhood business B-2, Limited Business B-3, Auto-oriented business B-4, General business	P, Public facilities OVERLAYS (3) S, Shoreland FP, Floodplain

3)

rvation

- sidential
- velopment
- iess
- ral business
- xed-use

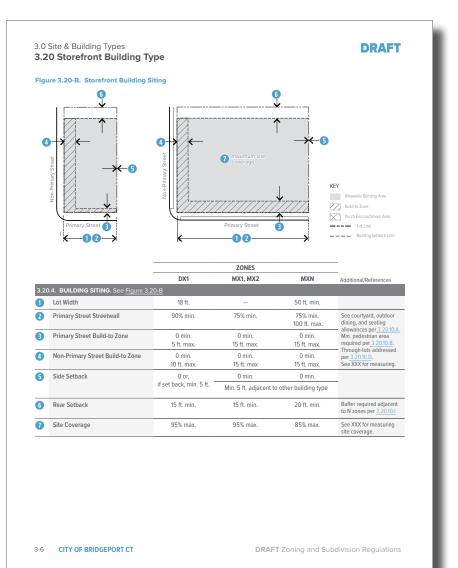
- Focus on building scale and design, not "artificial" density limits
- Right-size parking requirements
- Consolidate and clarify procedures

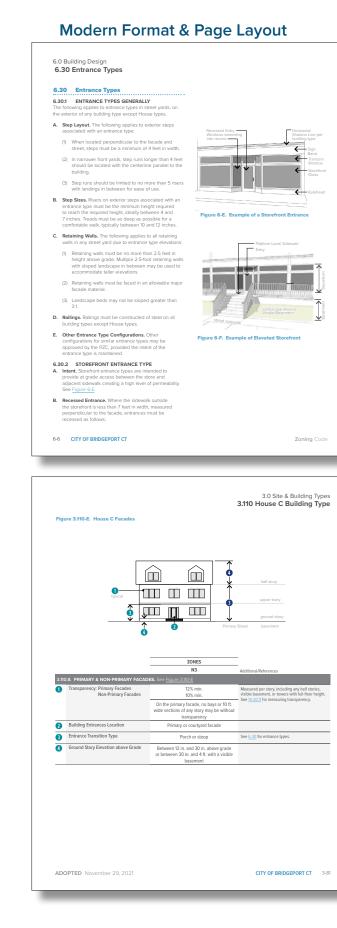






- Reorganize and reformat
- Include tables and Illustrations





Navigation Aids

Illustrations

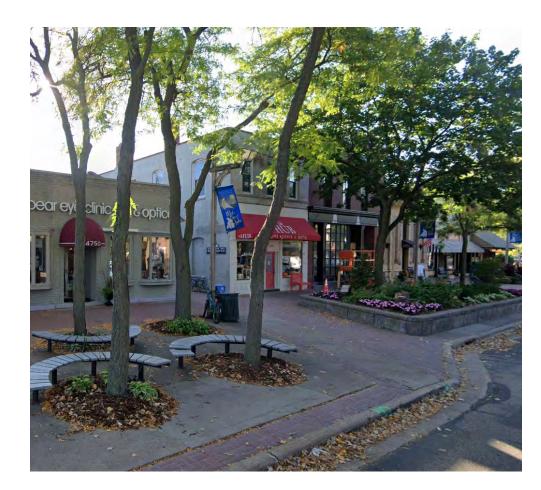
Hierarchical Layout

Diagrams

Tables

Transition to a **PLACE-BASED APPROACH** in key locations

- Focus on PHYSICAL CHARACTER and siting of buildings and parking areas
- Achieve WALKABLE MIXED-USE goals
- Results in more **PREDICTABLE** outcomes
- Promote more EFFICIENT review and approvals



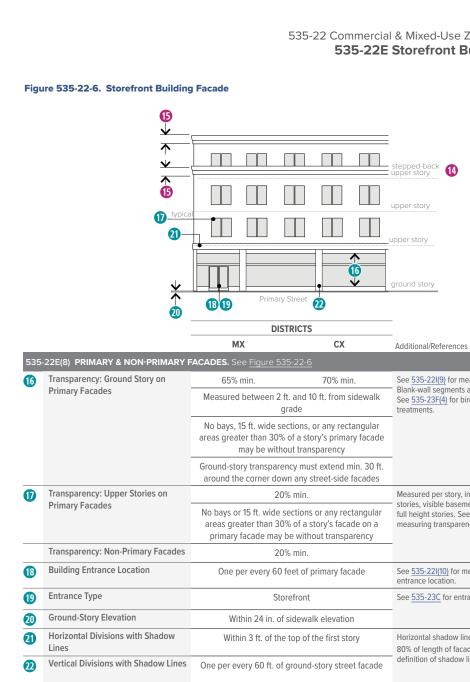




PLACE-BASED APPROACH

- Higher level of DESIGN STANDARDS to maintain or establish a "district"
- Address how the STREET FACADES relate to the sidewalk and work together
- Focus on how the building massing relates to the SURROUNDING CONTEXT

Already use a PLACE-BASED approach in the downtown.



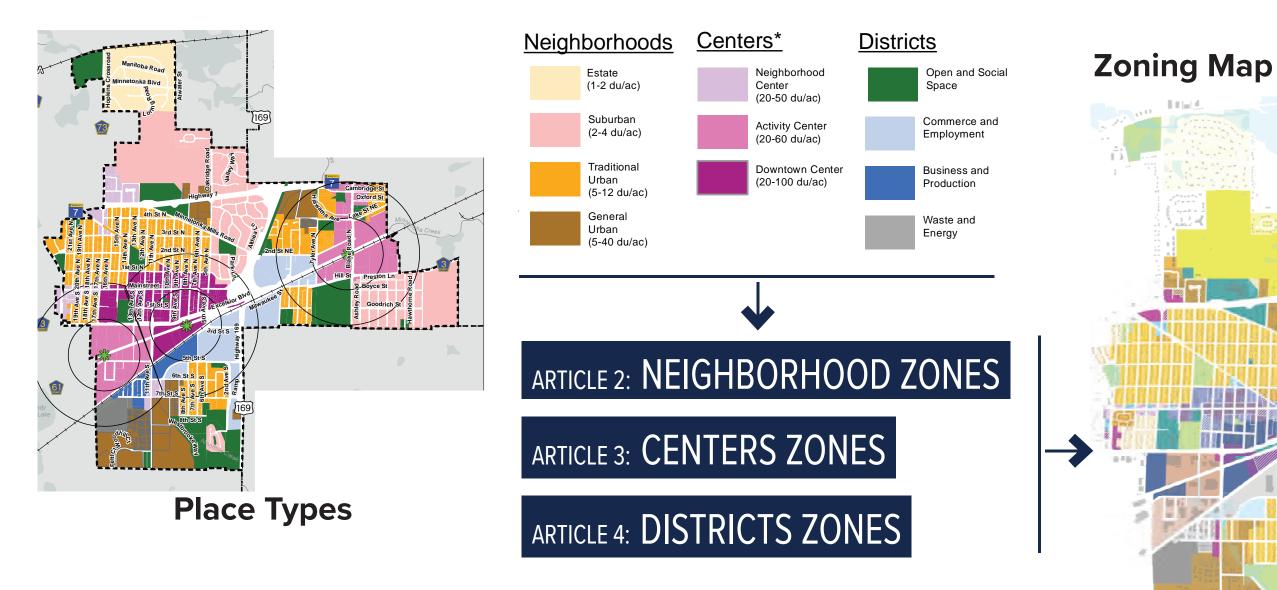
ADOPTED February 6, 2023

535-22 Commercial & Mixed-Use Zoning Districts 535-22E Storefront Building Type

	Additional/References
dewalk	See <u>535-22I(9)</u> for measuring transparency. Blank-wall segments apply. See <u>535-23F(4)</u> for bird-safe glass treatments.
ingular / facade	
in. 30 ft. acades	
	Measured per story, includes any half
angular le on a rency	stories, visible basement, or towers with full height stories. See <u>535-221(9)</u> for measuring transparency.
ide	See <u>535-221(10)</u> for measuring building entrance location.
	See $\underline{535-23C}$ for entrance types.
У	Horizontal shadow lines to run a min. 80% of length of facade. See 535-6C for
facade	definition of shadow lines.

VILLAGE OF SHOREWOOD 22-11 **ROOF DESIGN STEP-BACKS** MASSING **WINDOWS** DOORS FACADE MATERIALS

IMPLEMENTATION OF PLACE TYPES







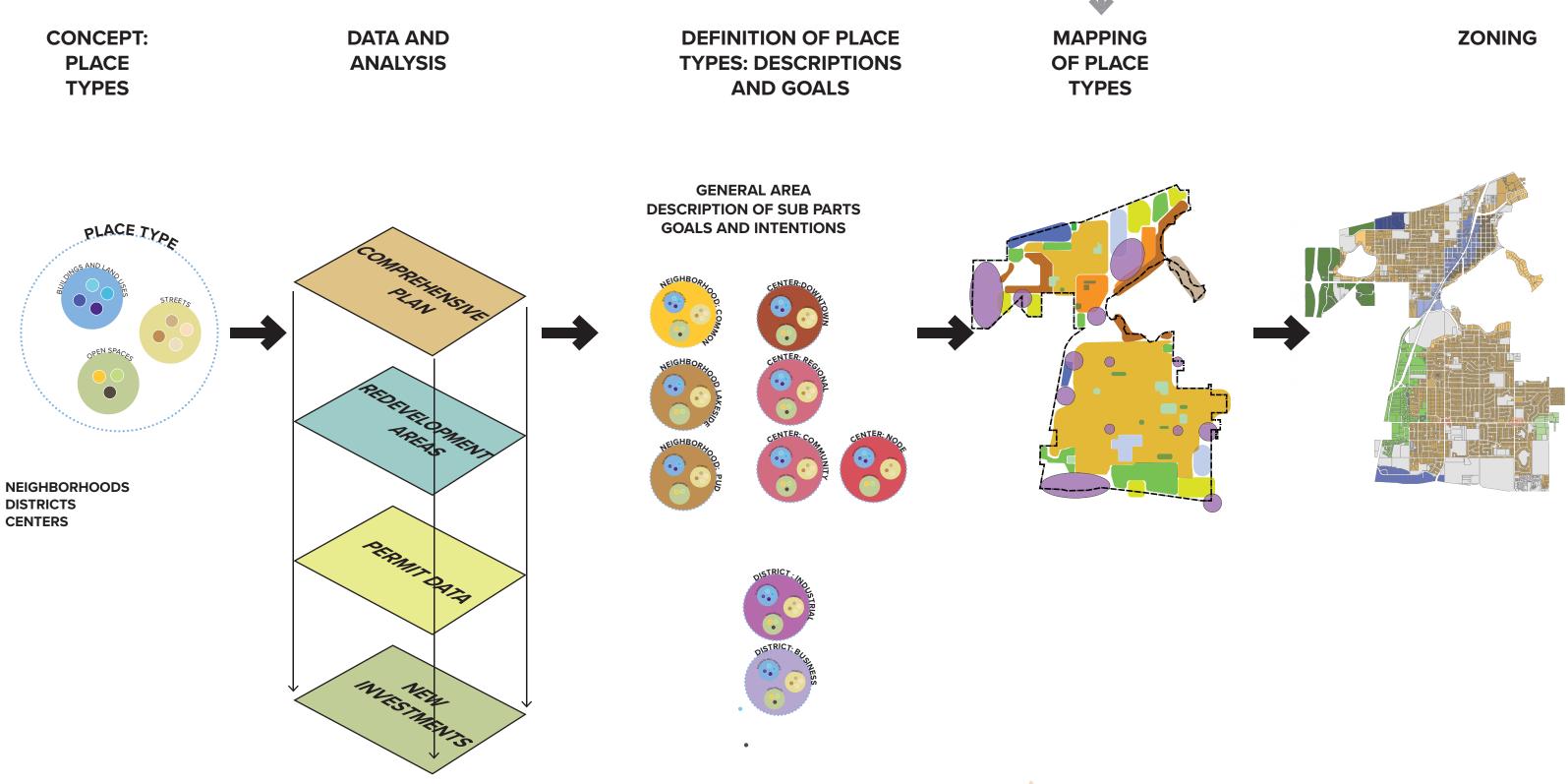
PLACE-TYPES DISCUSSION

- Where in the City should a PLACE-BASED **APPROACH** be applied?
- What are the KEY CHARACTERISTICS of those places to preserve? or create?

	Centers	Neighborhoods	Districts
-	Downtown Core		
Place-Based Approach	Downtown Edge		
lace-Base Approach	Community Center Core		
Ap	Community Center Edge		
	Neighborhood Center Core		
a	Downtown Subcore	Neighborhood Traditional	Industrial
ach	Regional Center Core	Neighborhood Suburban	Business
onvention Approach	Regional Center Edge	Neighborhood Lakeside	Public/Campus
Conventiona Approach		Neighborhood Island	
Ŭ		Neighborhood MF PUD	



WHITE BEAR LAKE Zoning Code Update February 7, 2023



APPROACH

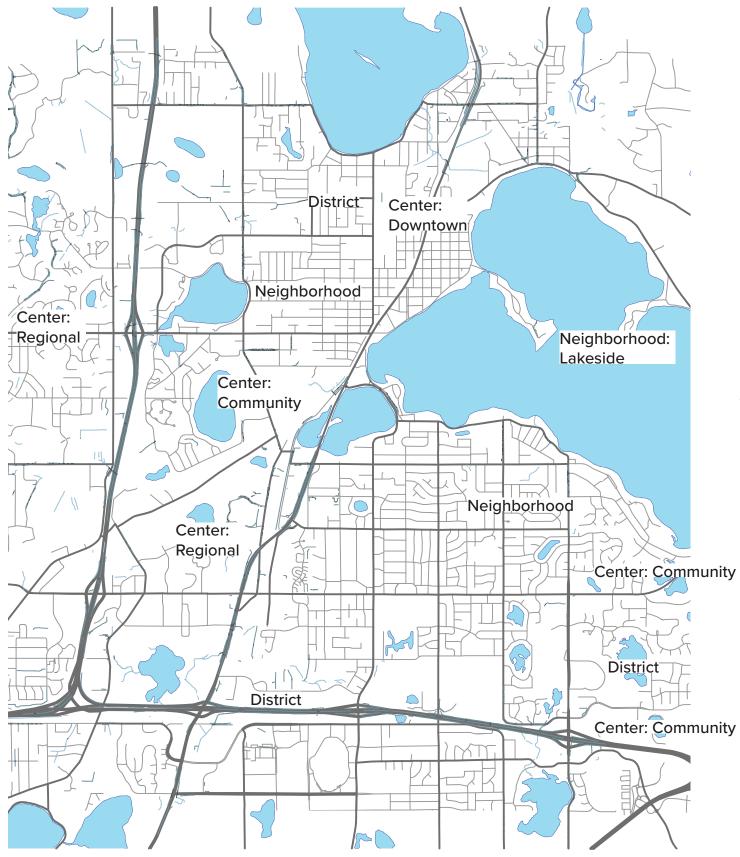
Some questions:

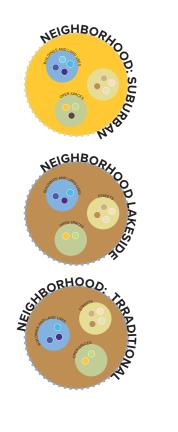
1. **Zoning Approach**. Which areas of the community should be guided by conventional zoning and which should use the place-based approach?

 2. Building Height. What areas of the city may be appropriate to allow height above 3-stories or 35 feet?

NEIGHBORHOODS

CENTERS

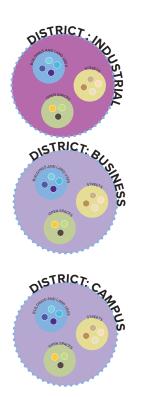




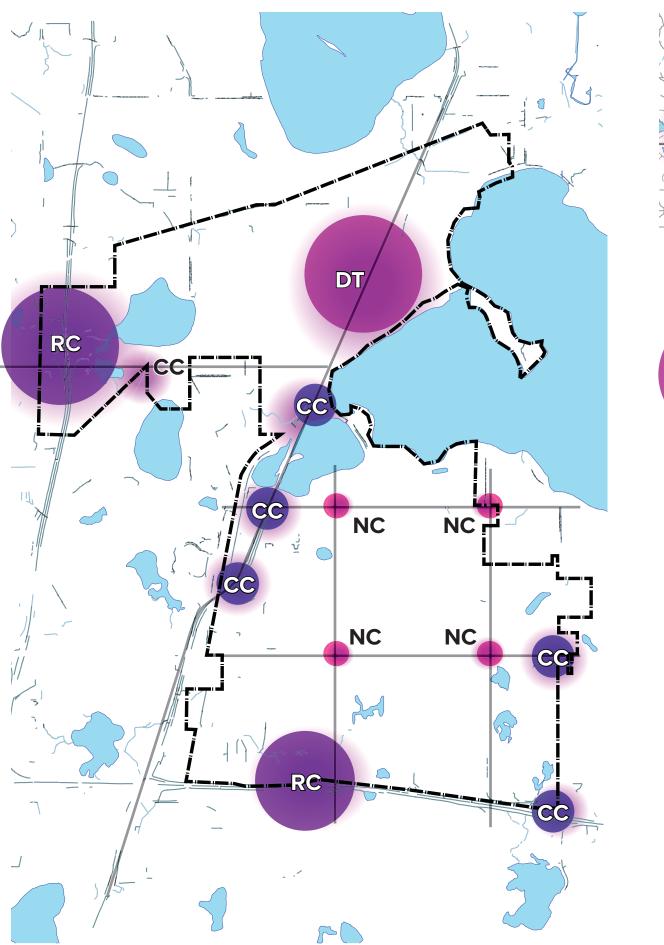


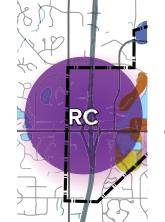


DISTRICTS



CENTERS





Regional Centers







Community Centers

Neighborhood Centers

Regional Centers

Core



Maintain high value commercial while integrating mixed uses and more connectivity

Downtown

Core



Sub Core



Edge



Edge





Maintain uses and forms

Traditional Main Street

Auto-oriented, fronting the highway

Community Centers



Core



Edge



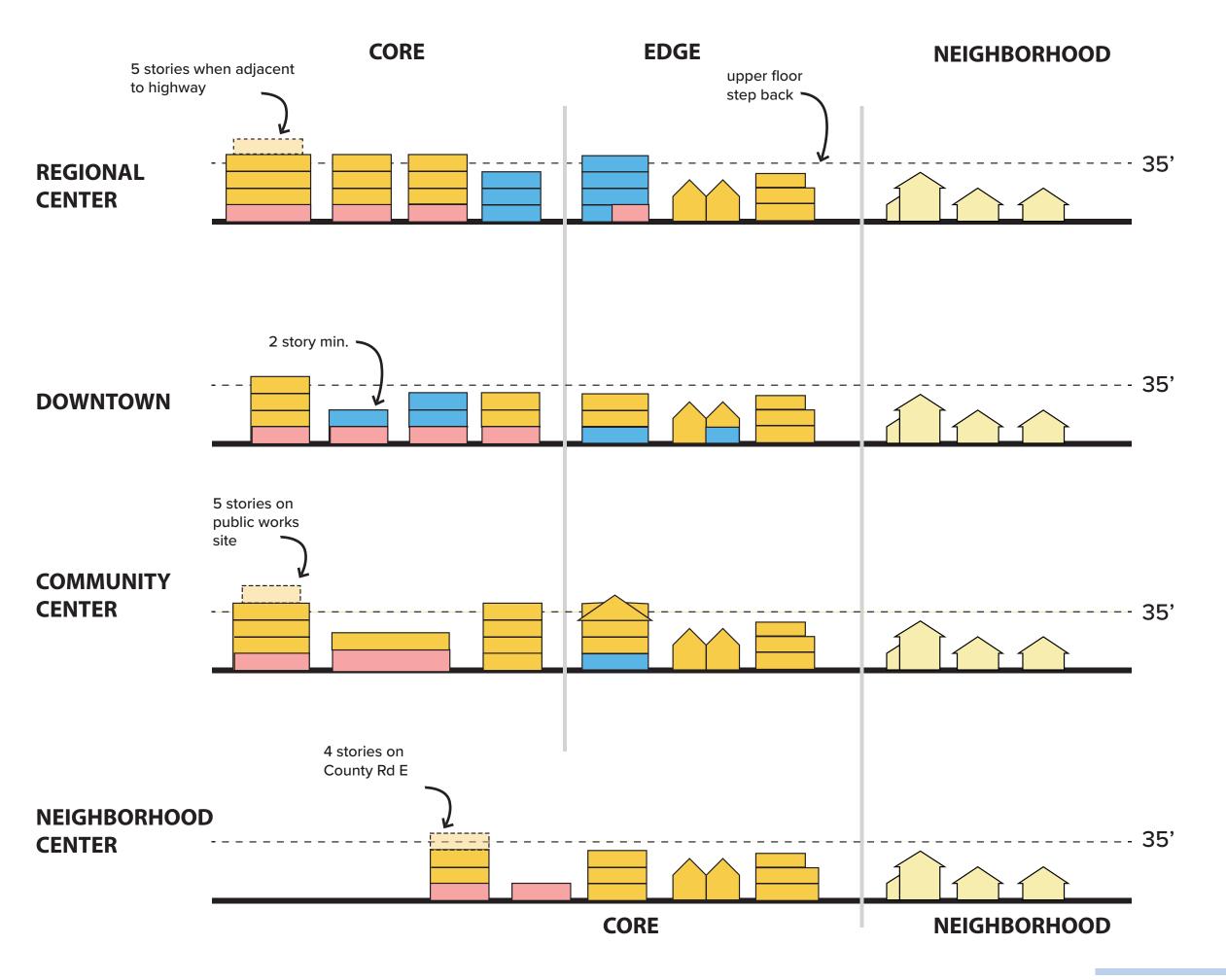
maintain economic viability of the retail functions by allowing them to evolve into more walkable and higher density locations

encourage medium and higher density housing to broaden the range of housing in the community.

Neighborhoood Centers



pockets of highly walkable, accessible neighborhood shops and middle housing



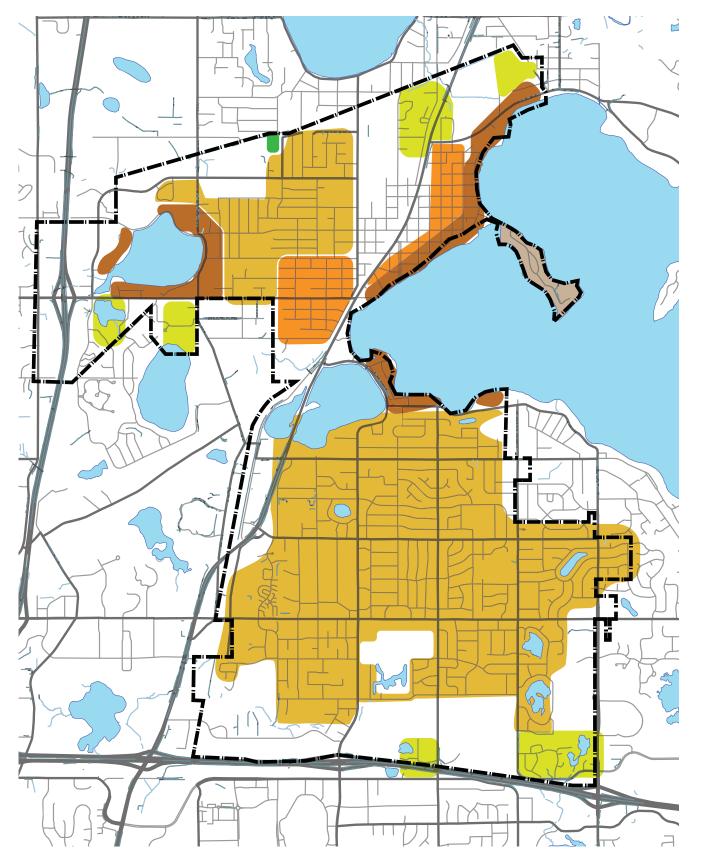
CONVENTIONAL



PLACE BASED

PLACE BASED

WHITE BEAR LAKE Zoning Code Update February 7, 2023

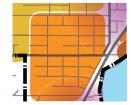




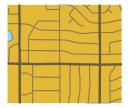
Island Neighborhood



Lakeside Neighborhood



Traditional Neighborhood

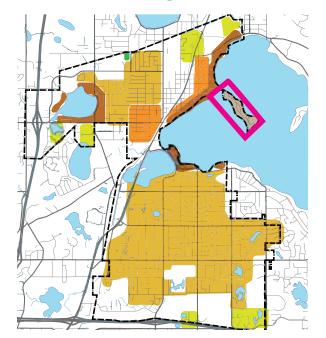


Suburban Neighborhood



Multi family Neighborhood

Island Neighborhoods









ZONING STANDARDS Primary Uses » Single-family residential

Primary Zoning (current) » R1-L (Single Family Low Density)

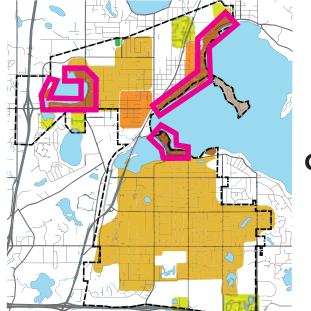
Minimum lot size » 1 Acre

Minimum lot width: » 120 ft

Setbacks

» Front: 50 ft » Side: 15' » Rear: 50'

Lakeside Neighborhoods









ZONING STANDARDS

Primary Uses » Single-family residential

Primary Zoning (current)

» R2 - Single Family Residential District (also R1-S)

Minimum lot size

» 15,000 sf

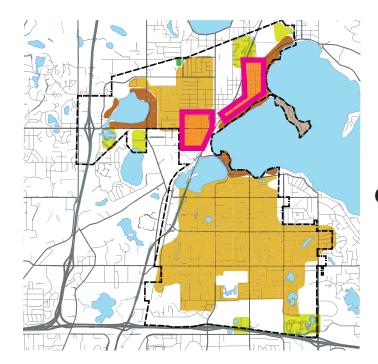
Minimum lot width:

» 100 ft



Setbacks » Front: 25 ft (note "averaging" when applicable) » Side: 35 ft » Rear: 40 ft

Traditional Neighborhoods



CONVENTIONAL

ZONING STANDARDS Primary Uses » Single-family

Primary Zoning(current) » R4 Single and Two family District)

Minimum lot size » 7,2000 SF, 10,000 Duplex

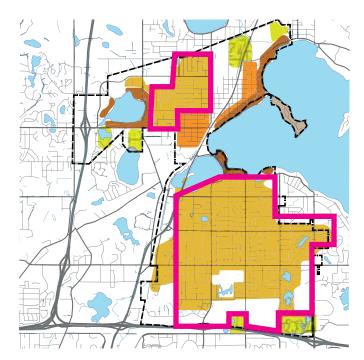
Minimum lot width:

» 60 ft (SF), 80 ft (Duplex)

Setbacks:

- » Front: 25 ft
- » Side: 10 ft
- » Rear: 30 ft

Suburban Neighborhoods







CONVENTIONAL

ZONING STANDARDS

Primary Uses » Single-family residential

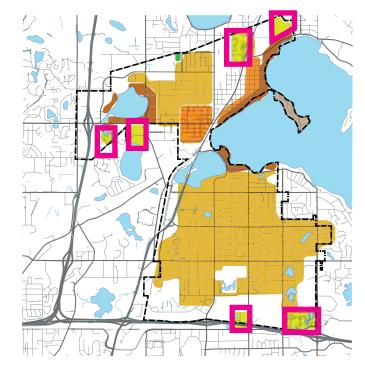
Secondary » Educational » Parks & Recreation

Minimum lot size » 1-,500 SF

Minimum lot width: » 80 ft

Setbacks: » Front: 30 ft » Side: 10 ft » Rear: 30 ft

Multi-Family Neighborhoods



Manitou Village Sumac Ridge Lakewood Hills Birch lake Ponds The Grove Wild Marsh

ZONING STANDARDS

Primary Uses

» Townhouse, four plex and apt.

Primary Zoning

» R6 (some are R5, and R7)

Minimum lot size

- » 7,2000 SF

Minimum lot width:

» 75 ft (Duplex), 100' fourplex up to multi family

Setbacks:

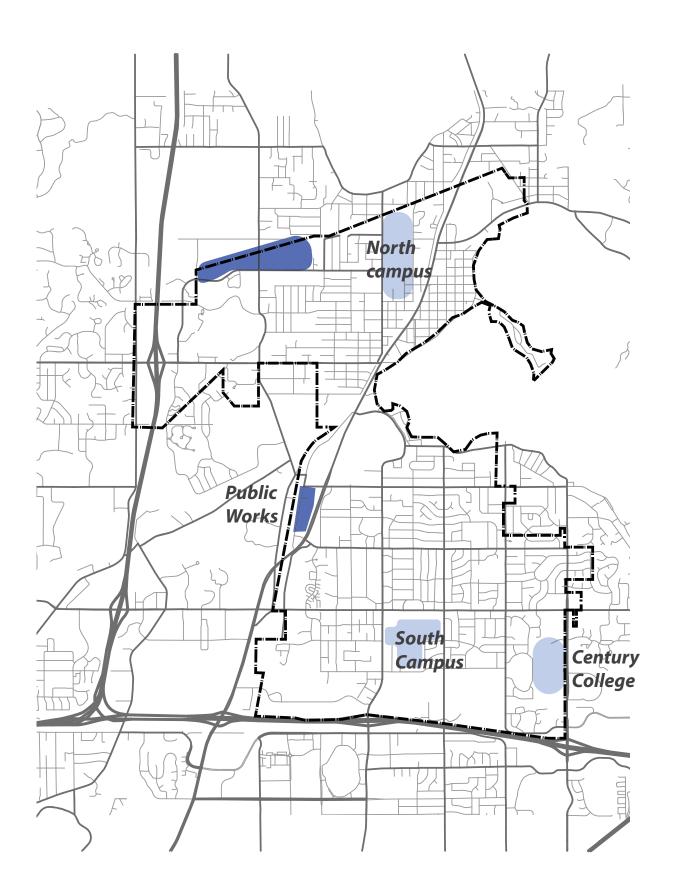
- » Front: 30 ft (note "averaging"
- » Rear: 30 ft

CONVENTIONAL



» 5,000 SF / unit up to fourplex (9 units/acre of developable land) » 2500 SF / unit for apartments (17 units/acre of developable land)

» Side: 10 ft single family and duplex;, 15 ft all other











PUBLIC ENGAGEMENT

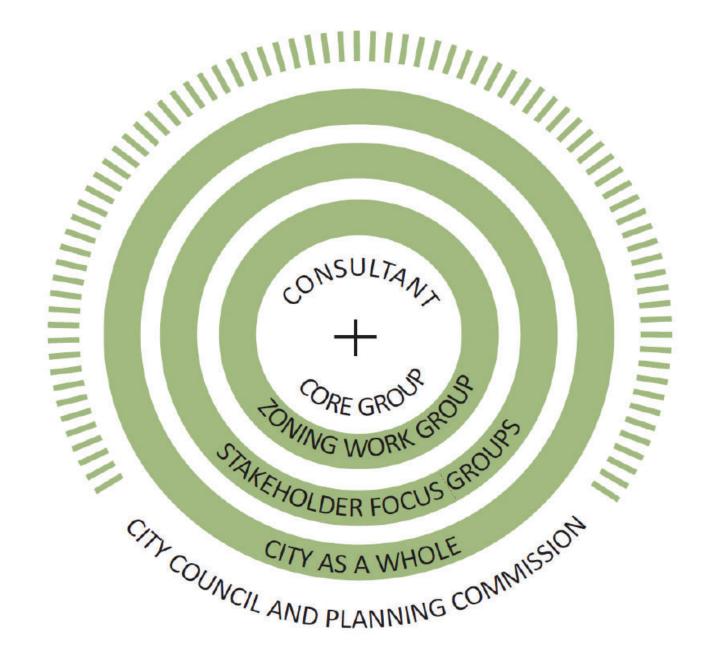
Goal:

General information and direction Specific questions?

Public meeting options: Staffed open house/drop-in event Unstaffed display in city hall Recorded online presentation Public meeting with Planning Commission

Online content:

Website update Email and/or social media updates Online survey





NEXT STEPS

Review and finalize Directions Report

Public engagement activities

Begin transition to next phase